

Message Text

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C O N F I D E N T I A L SECTION 01 OF 04 USNATO 05245

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TAGS: NATO, MPOL, NAC

SUBJECT: LTDP PUBLIC RELEASE: REVISED DRAFT

REF: USNATO 5221 (DTG 231956Z MAY 78)

1. THERE FOLLOWS IN PARA 2 THE REVISED DRAFT OF THE SEPARATE LTDP PUBLIC RELEASE, WHICH THE DRAFTING GROUP WILL REVIEW ON MAY 25. WE WILL PROVIDE COMMENT AND PROPOSED POSITION SEPTEL.

2. BEGIN TEXT OF DRAFT LTDP PUBLIC RELEASE:

THE LONG-TERM DEFENCE PROGRAMME - A SUMMARY

INTRODUCTION

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1. AT THE MEETING OF HEADS OF STATE AND GOVERNMENT HELD IN WASHINGTON ON 30TH AND 31ST MAY, THE LEADERS OF STATES PARTICIPATING IN THE INTEGRATED DEFENCE STRUCTURE OF THE ALLIANCE GAVE THEIR ENDORSEMENT TO THE LONG-TERM DEFENCE PROGRAMME AS A NECESSARY RESPONSE TO THE DEFENSE CHALLENGES OF THE 1980S.

. 2. THE LONG-TERM DEFENCE PROGRAMME HAS BEEN DEVELOPED, IN RESPONSE TO DIRECTIVES GIVEN AT THE SUMMIT MEETING HELD IN LONDON IN MAY 1977, AS A MEANS OF STRENGTHENING THE ONGOING NATO FORCE PLANNING AND NATIONAL PROGRAMMES IN THE FACE OF THE CHALLENGE TO ALLIANCE SECURITY POSED BY THE CONTINUING MOMENTUM OF THE WARSAW PACT MILITARY BUILD-UP. THE PROGRAMME MARKS A SIGNIFICANT MILESTONE FOR NATO THROUGH ITS COMPREHENSIVE PROJECTION OF ALLIANCE DEFENCE PLANNING INTO A LONGER TERM FRAMEWORK AND THE EMPHASIS IT PLANS ON CO-OPERATIVE EFFORTS TO STRENGTHEN THE DEFENCES OF THE ALLIANCE.

. THE POLITICAL AND MILITARY BACKGROUND

. 3. NATO REMAINS FULLY COMMITTED TO ACHIEVING EFFECTIVE ARMS CONTROL AND DISARMAMENT WITHIN THE GENERAL PURSUIT OF DETENTE. NEVERTHELESS IN THE FACE OF GROWING WARSAW PACT MILITARY CAPABILITIES, NEGOTIATIONS TO THIS END MUST BE BACKED BY AN APPROPRIATE DETERRENT AND DEFENCE POSTURE. IF LEFT UNCHECKED, THE TRENDS IN THE MILITARY BALANCE WITH THE WARSAW PACT, WHICH IN THE CONVENTIONAL AREA ARE MOVING STRONGLY TO NATO'S DISADVANTAGE, COULD UNDERMINE DETERRENCE AND STABILITY. NATO IS DETERMINED TO MEET THIS CHALLENGE AND TO MAINTAIN A MILITARY CAPABILITY THROUGH THE 1980S THAT WILL SUPPORT
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THE FORWARD DEFENCE STRATEGY, BASED ON STRONG CONVENTIONAL, THEATRE NUCLEAR AND STRATEGIC NUCLEAR FORCES THROUGH THE 1980S.

. BEGIN BRACKET 3BIS. THE ENHANCEMENT OF NATO'S SECURITY MUST BE ASSURED NOT ONLY BY STRENGTHENING THE ALLIANCE'S DETERRENT AND DEFENCE POSTURE, BUT ALSO BY CONTINUED PURSUIT OF DETENTE AND, AS A KEY PART OF THAT PROCESS, EQUITABLE ARMS CONTROL AND DISARMAMENT MEASURES. THUS, NATO'S SECURITY POLICIES THROUGH THE 1980S AND BEYOND MUST:

- . (A) CONTINUE TO BE BASED PRIMARILY ON WARSAW PACT CAPABILITIES RATHER THAN ON ITS INTENTIONS;
- . (B) MAINTAIN A STRONG WESTERN DETERRENT AND DEFENCE POSTURE WHICH IS ESSENTIAL TO THE FURTHERANCE OF DETENTE;
- . (C) WHILE MAINTAINING A BALANCE IN THE OTHER ELEMENTS OF THE TRIAD, PREVENT FURTHER WIDENING OF THE GAP BETWEEN NATO AND THE WARSAW PACT IN THE CONVENTIONAL AREA;

. (D) ENDEAVOUR TO EXTEND THE SCOPE OF DETENTE AND,
. IN PARTICULAR IN THE DEFENCE FIELD, SEEK TO
. ACHIEVE ENHANCED MUTUAL SECURITY THROUGH MEAN-
. INGFUL ARMS CONTROL AND DISARMAMENT AGREEMENTS.
. END BRACKET.
. 4. WHILE THEATRE AND STRATEGIC NUCLEAR FORCES
MUST BE MODERNIZED AND STRENGTHENED, THE NATURE OF THE
MILITARY CHALLENGE POSED BY THE WARSAW PACT EMPHASIZES
THE IMPORTANCE OF IMPROVING NATO'S CONVENTIONAL FORCES,

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ESPECIALLY NATO'S ABILITY TO RESPOND RAPIDLY TO AN
ATTACK LAUNCHED WITH LITTLE WARNING.

. 5. NATO ALSO RECOGNIZES THE CHALLENGE TO ITS
COLLECTIVE DEFENCE PLANNING POSED BY THE MULTINATIONAL
NATURE OF THE ALLIANCE. INCREASED ALLIANCE-WIDE CO-
ORDINATION OF NATIONAL DEFENCE PLANNING IS REQUIRED TO
ACHIEVE A GREATER DEGREE OF CO-OPERATION AND RATIONALIZA-
TION.

. THE PROGRAMME

. 6. THE LONG-TERM DEFENCE PROGRAMME (LTDP) IS DESIGNED TO MEET THESE CHALLENGES. IT PROVIDES FOR FORCE IMPROVEMENTS IN CERTAIN SELECTED AREAS AND FOR A FAR GREATER DEGREE OF ALLIANCE CO-OPERATION, LEADING TO AN

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INCREASE IN OVERALL DEFENSIVE CAPABILITY FROM THE NATIONAL RESOURCES ALREADY MADE AVAILABLE OR PLANNED FOR THE ALLIANCE. FURTHER IMPROVEMENTS ARE TO BE MADE TO THE READINESS AND COMBAT CAPABILITIES OF NATO'S MILITARY FORCES ON THE EUROPEAN CONTINENT AND IN THE CAPABILITY TO REINFORCE THOSE FORCES. THE PROGRAMME RECOMMENDS A SERIES OF DETAILED ACTIONS TO IMPROVE NATO CAPABILITIES IN CERTAIN AREAS OF RECOGNIZED KEY DEFICIENCIES: READINESS; REINFORCEMENT; RESERVE MOBILIZATION; MARITIME POSTURE; AIR DEFENCE; COMMUNICATIONS; COMMAND AND CONTROL; ELECTRONIC WARFARE; LOGISTICS; AND RATIONALIZATION. IN ALL THESE AREAS PARTICULAR EMPHASIS WILL BE PLACED ON CO-OPERATION BETWEEN MEMBER COUNTRIES.

. THE ACTION AREAS

READINESS

. 7. THE ABILITY OF WARSAW PACT FORCES TO ATTACK WITH LESS PREPARATION THAN IN THE PAST CHALLENGES NATO FORCES TO RESPOND RAPIDLY WITH THE MAXIMUM POSSIBLE COMBAT CAPABILITY. NATO FORCES THUS REQUIRE IMPROVEMENTS TO A WIDE-RANGE OF DEFENCE CAPABILITIES, ESPECIALLY ANTI-ARMOUR UNITS, MODERN AIR-TO-SURFACE WEAPONS, AND DEFENCE AGAINST CHEMICAL WARFARE. IN PLACE FORCES MUST BE READY WITHIN THE MINIMUM WARNING TIME. ARRANGEMENTS FOR MAXIMUM SUPPORT FROM THE CIVIL SECTOR ARE ESSENTIAL. PROGRAMMES INCLUDE INCREASES IN THE NATIONAL HOLDINGS OF TANKS, ANTI-ARMOUR WEAPONS AND MISSILES AND ARMED HELICOPTERS. IT HAS ALSO BEEN AGREED TO PURSUE CO-OPERATIVE OR CO-ORDINATED DEVELOPMENT OF THE NEXT GENERATION ANTI-ARMOUR WEAPONS. A PROGRAMME FOR SUBSTANTIALLY INCREASING NATIONAL HOLDINGS OF MODERN AIR-

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TO-SURFACE WEAPONS WILL ALSO BE INTRODUCED, ALONG WITH THE PURSUIT OF A COMMON FAMILY OF THESE TYPES OF WEAPONS. PROTECTIVE EQUIPMENT AGAINST CHEMICAL WARFARE WILL BE PROVIDED TO MEET NATO STANDARDS. THE ABILITY OF COMBAT FORCES TO UPLOAD AMMUNITION AT SHORT NOTICE

WILL BE INCREASED. IN ADDITION, A NUMBER OF NATIONS HAVE AGREED TO INCREASE THE DEGREE OF COMMITMENT OF THEIR FORCES TO NATO. MULTILATERAL DISCUSSIONS TO SHORTEN THE REACTION TIME OF THE 1ST NETHERLANDS CORPS ARE CONTINUING.

REINFORCEMENT

. 8. THE IMBALANCE OF CONVENTIONAL FORCES IN EUROPE IS SUCH THAT, IN PERIODS OF RISING TENSION OR CRISIS, DETERRENCE COULD BE PUT AT RISK WITHOUT A CAPABILITY FOR RAPID AND EFFECTIVE REINFORCEMENT OF ALLIED COMMAND EUROPE AS A WHOLE. SIGNIFICANT IMPROVEMENTS ARE NOW NECESSARY TO MAKE RAPID REINFORCEMENT A REALITY. THIS INVOLVES THE COMMITMENT OF CIVIL, AIR, SEA, LAND AND NATIONAL INFRASTRUCTURE RESOURCES TO THE REINFORCEMENT TASK AND THE ESTABLISHMENT OF EFFECTIVE ARRANGEMENTS TO CO-ORDINATE THE FLOW OF REINFORCEMENTS. AN ESSENTIAL ELEMENT IS THE FULL USE OF EXISTING EUROPEAN FACILITIES, WITH IMPROVEMENTS WHERE NECESSARY, TO RECEIVE AND MOVE FORWARD EXTERNAL REINFORCEMENTS WITH MINIMUM DELAY. IN ADDITION MEASURES WILL BE TAKEN TO ACCELERATE THE MOVEMENT OF SIGNIFICANT FIGHTING UNITS TO THE FORWARD AREAS IN THE CRITICAL EARLY PHASE. A MAJOR FEATURE IS THE PREPOSITIONING BY THE UNITED STATES IN CONJUNCTION WITH EUROPEAN ALLIES OF THE HEAVY EQUIPMENT FOR THREE ADDITIONAL US DIVISIONS IN THE CENTRAL REGION BY 1982. MODIFICATIONS ARE PROPOSED TO

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CIVIL AIRCRAFT TO CARRY OVERSIZE EQUIPMENT WHICH CANNOT BE PREPOSITIONED. AS A FURTHER MEASURE, THE AMPHIBIOUS LIFT FOR THE UNITED KINGDOM/NETHERLANDS MARINE FORCE IS TO BE IMPROVED.

RESERVE MOBILIZATION

. 9. SINCE RESERVISTS COMPRISE A SIGNIFICANT PROPORTION OF NATO'S TOTAL GROUND FORCES, TIMELY DEPLOYMENT OF RESERVE UNITS IS CRITICAL, ESPECIALLY IN ALLIED COMMAND EUROPE. IT IS THEREFORE NECESSARY TO TAKE ADDITIONAL MEASURES TO ENSURE THAT RESERVISTS AND RESERVE FORMATIONS ARE PROPERLY EQUIPPED, TRAINED AND CAPABLE OF BEING RAPIDLY DEPLOYED TO LOCATIONS WHERE THEY ARE REQUIRED. PROGRAMMES ARE DESIGNED TO BRING NATIONAL RESERVE FORCES UP TO NATO STANDARDS AND TO SEEK TO UPGRADE AND CONFIDENTIAL

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IMPROVE THE OPERATIONAL READINESS OF CERTAIN RESERVE UNITS. IN ADDITION A NUMBER OF EUROPEAN COUNTRIES WILL CONSIDER PROVIDING ADDITIONAL RESERVE BRIGADES OVER THE LONGER TERM WHICH WOULD COMPLEMENT THE IMPROVED REINFORCEMENT CAPABILITY.

MARITIME POSTURE

. 10. A NUMBER OF MARITIME PROGRAMMES HAVE BEEN AGREED UPON TO PROVIDE FOR GREATLY INCREASED CAPABILITIES IN MARITIME COMMAND, CONTROL AND COMMUNICATIONS AND FOR AIR DEFENCE OF NAVAL UNITS. THESE PROGRAMMES ALSO INCLUDE MEASURES TO ACHIEVE IMPROVED ANTI-SUBMARINE CAPABILITIES, BETTER ANTI-MISSILE SURFACE DEFENCE AND GREATER MINE WARFARE CAPABILITIES. CO-OPERATIVE OR CO-ORDINATED DEVELOPMENT OF KEY WEAPON SYSTEMS WILL BE PURSUED.

AIR DEFENCE

. 11. AGREEMENT HAS BEEN REACHED ON A BASIC ALLIANCE-WIDE CO-OPERATIVE PROGRAMME TO IMPROVE AIR DEFENCE CAPABILITIES WHICH WILL NOW BE SUBJECT TO DETAILED PLANNING AND REFINEMENT. IT INCLUDES MEASURES DESIGNED TO IMPROVE THE IDENTIFICATION OF HOSTILE AIRCRAFT AND TO ENSURE THE EFFECTIVE CONTROL OF NATO'S OWN COMBAT AIR-

CRAFT. PROVISION IS TO BE MADE FOR IMPROVEMENTS TO FIGHTER AIRCRAFT ACQUISITION OF IMPROVED SURFACE-TO-AIR WEAPONRY, TO PROVIDE THE ALLIANCE WITH A SIGNIFICANTLY ENHANCED CAPABILITY FOR ENGAGING WARSAW PACT AIRCRAFT PENETRATING AT ALL LEVELS.

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. 12. A NUMBER OF CO-OPERATIVE EFFORTS WERE AGREED WHICH WILL MAKE IMPORTANT CONTRIBUTIONS TO THE OVERALL CAPABILITIES OF THE ALLIANCE FOR COMMUNICATIONS, COMMAND AND CONTROL WHICH ARE ESSENTIAL TO POLITICAL CONSULTATION IN TIMES OF CRISIS AND FOR THE POLITICAL DIRECTION OF FORCES ACHIEVING A HIGH LEVEL OF INTEROPERABILITY IN THE AREA OF TACTICAL COMMUNICATIONS. THESE INCLUDE THE IMPLEMENTATION OF THE SECOND PHASE OF THE NATO INTEGRATED COMMUNICATIONS SYSTEM, AND CO-OPERATION AND CO-ORDINATED EFFORTS IN THE FIELDS OF MARITIME COMMUNICATIONS, TACTICAL TRUNK NETWORK, SINGLE-CHANNEL RADIO ACCESS, NATO/NATIONAL AREA INTERCONNECTION, STRATEGIC AUTOMATIC DATA PROCESSING AND WAR HEADQUARTERS IMPROVEMENTS.

ELECTRONIC WARFARE

. 13. ALL NATO NATIONS HAVE AGREED THAT URGENT ACTION IS REQUIRED TO COPE WITH THIS IMPORTANT DIMENSION OF MODERN CONFLICT. PROGRAMMES PROVIDE FOR IMPORTANT IMPROVEMENTS IN NATO'S CAPABILITY TO COUNTER THE SOPHISTICATED ELECTRONIC WARFARE THREAT POSED BY THE WARSAW PACT. THEY COVER LAND, AIR AND MARITIME FORCES, TOGETHER WITH IMPROVEMENTS IN NATO'S ORGANIZATION AND PROCEDURES IN THIS FIELD, INCLUDING CLOSER CO-OPERATION IN RESEARCH AND DEVELOPMENT.

RATIONALIZATION

. 14. THE OBJECTIVE IS TO ACHIEVE ECONOMIC SAVINGS AND ENHANCED MILITARY EFFICIENCY THROUGH INCREASED STANDARDIZATION AND INTEROPERABILITY. PROGRAMMES INCLUDE DEVELOPMENT OF NEW PROCEDURES FOR SYSTEMATIC LONG-RANGE

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ARMAMENTS PLANNING, NEW PROCEDURES FOR THE IMPROVED FORMULATION AND UTILIZATION OF STANDARDIZATION AGREEMENTS, AND CONTINUATION OF THE WORK BEING UNDERTAKEN BY THE CONFERENCE OF NATIONAL ARMAMENT DIRECTORS IN THE FIELD OF INTELLECTUAL PROPERTY RIGHTS. IN THE DEVELOPMENT AND ACQUISITION OF THE EQUIPMENT RECOMMENDED IN THE LONG-TERM DEFENCE PROGRAMME, CO-OPERATIVE PROGRAMMES WILL BE PURSUED TO THE GREATEST EXTENT POSSIBLE. NATIONS HAVE ALSO ENDORSED THE NEED FOR THE TRANSFER OF TECHNOLOGY BETWEEN MEMBER COUNTRIES WHERE SUCH TRANSFERS CONTRIBUTE TO THE FURTHERANCE OF STANDARDIZATION/INTEROPERABILITY OF NATO DEFENCE EQUIPMENT.

LOGISTICS

. 15. POLICY AND ORGANIZATIONAL IMPROVEMENTS HAVE BEEN
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AGREED TO HARMONIZE AND CO-ORDINATE ARRANGEMENTS IN THE REAR AREAS AND THEREBY IMPROVE THE LOGISTIC SUPPORT OF COMBAT FORCES. THE LOGISTICS SUPPORT RESPONSIBILITIES BETWEEN NATO COMMANDERS AND MEMBER NATIONS WILL BE MORE CLEARLY DEFINED AND IMPROVED LOGISTICS STRUCTURES PROVIDED WITHIN NATO MILITARY COMMANDS. A LOGISTICS MASTER PLANNING SYSTEM IS TO BE DEVELOPED TO PROVIDE

FOR BETTER PLANNING AND MANAGEMENT OF NATO LOGISTICS FUNCTIONS. THERE ARE ALSO TO BE INCREASED WAR RESERVE STOCKS, IMPROVED FLEXIBILITY IN THE USE OF AMMUNITION STOCKS IN WAR AND THE BUILD-UP OF STOCKS OF PRIMARY FUELS WITH IMPROVED STORAGE FACILITIES.

THEATRE NUCLEAR MODERNIZATION

. 16. MEASURES ARE BEING DEVELOPED, BOTH IN THE SHORT AND LONG-TERM, TO ENSURE THAT NATO'S THEATRE NUCLEAR FORCES CONTINUE TO PLAY THEIR ESSENTIAL ROLE IN NATO'S DETERRENCE AND DEFENCE POSTURE.

IMPLEMENTATION

. 17. THERE IS TO BE A VIGOROUS AND SUSTAINED FOLLOW-THROUGH ON THE DETAILS OF THESE RECOMMENDATIONS. TO THIS END HEADS OF STATE AND GOVERNMENT HAVE PLEDGED THEIR FULL SUPPORT FOR THE INTENSIVE CIVIL AND MILITARY PLANNING AND DEVELOPMENT EFFORTS NEEDED AT NATIONAL AND NATO LEVEL BEGIN BRACKET, INCLUDING ANY NECESSARY STRENGTHENING OF INTERNATIONAL MACHINERY END BRACKET. ARRANGEMENTS WILL BE MADE FOR ENSURING AN EFFECTIVE FOLLOW-THROUGH FOR THE MEASURES APPROVED UNDER THE LONG-TERM DEFENCE PROGRAMME, INCLUDING FURTHER ACTION ON RELATED LOW COST/NO COST RECOMMENDATIONS AND FOR CONFIDENTIAL

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